

A quality framework for support services (care at home, including supported living models of support)

For use in self-evaluation, scrutiny and improvement support

May 2022



HAPPY TO TRANSLATE

Changes to our inspection

We are developing new approaches to scrutiny. We want to make sure that inspections and our other scrutiny work are strongly focused on assessing the extent to which people experience wellbeing, and on understanding the difference care and support makes to their lives. Since 1 April 2018, the **Health and Social Care Standards** have been used across Scotland. They have been developed by Scottish Government to describe what people should experience from a wide range of care and support services. They are relevant not just for individual care services, but across local partnerships. The Care Inspectorate's expectation is that they will be used in planning, commissioning, assessment and in delivering care and support. We will use them to inform the decisions we make about care quality. This means that we are changing how we inspect care and support. From 2018, on an incremental basis, we have been rolling out a revised methodology for inspecting care and support services.

The changes build on approaches we have introduced in the past three years: an emphasis on experiences and outcomes; proportionate approaches in services that perform well; shorter inspection reports; and a focus on supporting improvement in quality. The core of the new approach is a quality framework that sets out the elements that will help us answer key questions about the difference care is making to people and the quality and effectiveness of the things that contribute to those differences. The primary purpose of a quality framework is to support services to evaluate their own performance. The same framework is then used by inspectors to provide independent assurance about the quality of care and support. By setting out what we expect to see in high-quality care and support provision, we can also help support improvement. Using a framework in this way develops a shared understanding of what constitutes good care and support.

It also supports openness and transparency in the inspection process. In developing this framework, we have involved both people who experience or have experienced care and those who provide care and support. It is based on the approach used by the European Foundation for Quality Management, specifically the EFQM Excellence Model, which is a quality tool widely used across sectors and countries. We have adapted the model for use in care settings and have used the new Health and Social Care Standards to illustrate the quality we expect to see. Our frameworks are tested and evaluated to hear the views of people experiencing care, their carers and care providers. This helps us refine the framework and the way we will use it.

How is the framework structured?

The quality framework is framed around **key questions**. The first of these is:

- How well do we support people's wellbeing?

To try and understand what contributes to wellbeing, there are four further **key questions**:

- How good is our leadership?
- How good is our staff team?
- How good is our setting? (not currently assessed for this service type)
- How well is care and support planned?

Under each key question, there are a small number of quality indicators. These have been developed to help answer the key questions. Each quality indicator has a small number of **key areas**, short bullet points that make clear the areas of practice covered.

Under each quality indicator, we have provided **quality illustrations** of these key areas at two levels on the six-point scale used in inspections. The illustrations are the link to the Health and Social Care Standards and are drawn from the expectations set out in the Standards. They describe what we might expect to see in a care service that is operating at a 'very good' level of quality, and what we might see in a service that is operating at a 'weak' level of quality. These illustrations are not a definitive description of care and support provision but are designed to help care services and inspectors evaluate the quality indicators, using the framework.

The final key question is:

- What is our overall capacity for improvement?

This requires a global judgement based on evidence and evaluations from all other key areas. The judgement is a forward-looking assessment, but also takes account of contextual factors that might influence an organisation's capacity to improve the quality of the service in the future. Such factors might include changes of senior staff, plans to restructure, or significant changes in funding. We think this is an important question to ask as part of self-evaluation.

During the Covid-19 pandemic we introduced an additional key question to the framework. Key question 7 focused on 'How good is our care and support during the Covid-19 pandemic?'. This key question is no longer a part of the framework, however quality indicators 1.5 has been developed to ensure that where there are outbreaks of any infectious diseases, people's health and wellbeing continues to be supported and safeguarded by infection, prevention and control practices. This reflects our learning from issues relating

to infection, prevention and control that arose during the pandemic, and takes account of good practice guidance from Antimicrobial Resistance and Healthcare Associated Infections (ARHAI) Public Health Scotland and Scottish Government.

In each quality indicator, we have included a scrutiny and improvement toolbox. This includes examples of the scrutiny actions that we may use in evaluating the quality of provision. It also contains links to key practice documents that we think will help care services in their own improvement journey.

How will this quality framework be used on inspections?

The quality framework will be used by inspectors in place of the older approach of ‘inspecting against themes and statements’. Inspectors will look at a selection of the quality indicators. Which and how many quality indicators will depend on the type of inspection, the quality of the service, the intelligence we hold about the service, and risk factors that we may identify. We will always inspect quality indicators under key question 1. We will use the quality illustrations, which are based on the Health and Social Care Standards, in our professional evaluations about the care and support we see.

One of the quality indicators, 1.4, looks beyond the practice of an individual care service and introduces elements about the impact of planning, assessment and commissioning on people experiencing care. This is important because these practices impact on people’s experiences and the extent to which they experience wellbeing. This quality indicator may help us during an inspection to find information or intelligence that is relevant to practices in commissioning partnerships, but our overall inspection evaluations (grades) will reflect the impact and practice of the care service itself.

We will provide an overall evaluation for each of the key questions we inspect, using the six-point scale from unsatisfactory (1) to excellent (6). This will be derived from the specific quality indicators that we inspect. Where we inspect one quality indicator per key question, the evaluation for that quality indicator will be the evaluation for the key question. Where we inspect more than one quality indicator per key question, the overall evaluation for the key question will be the lower of the quality indicators for that specific key question, recognising that there is a key element of practice that makes the overall key question no better than this evaluation.

How will we use the six-point scale?

The six-point scale is used when evaluating the quality of performance across quality indicators.

6	Excellent	Outstanding or sector leading
5	Very Good	Major strengths
4	Good	Important strengths, with some areas for improvement
3	Adequate	Strengths just outweigh weaknesses
2	Weak	Important weaknesses – priority action required
1	Unsatisfactory	Major weaknesses – urgent remedial action required

An evaluation of **excellent** describes performance which is sector leading and supports experiences and outcomes for people which are of outstandingly high quality. There is a demonstrable track record of innovative, effective practice and/or very high quality performance across a wide range of its activities and from which others could learn. We can be confident that excellent performance is sustainable and that it will be maintained.

An evaluation of **very good** will apply to performance that demonstrates major strengths in supporting positive outcomes for people. There are very few areas for improvement. Those that do exist will have minimal adverse impact on people's experiences and outcomes. While opportunities are taken to strive for excellence within a culture of continuous improvement, performance evaluated as very good does not require significant adjustment.

An evaluation of **good** applies to performance where there is a number of important strengths which, taken together, clearly outweigh areas for improvement. The strengths will have a significant positive impact on people's experiences and outcomes. However improvements are required to maximise wellbeing and ensure that people consistently have experiences and outcomes which are as positive as possible.

An evaluation of **adequate** applies where there are some strengths but these just outweigh weaknesses. Strengths may still have a positive impact but the likelihood of achieving positive experiences and outcomes for people is reduced significantly because key areas of performance need to improve. Performance which is evaluated as adequate may be tolerable in particular circumstances, such as where a service or partnership is not yet fully established, or in the midst of major transition. However, continued performance at adequate level is not acceptable. Improvements must be made by building on strengths while addressing those elements that are not contributing to positive experiences and outcomes for people.

An evaluation of **weak** will apply to performance in which strengths can be identified but these are outweighed or compromised by significant weaknesses. The weaknesses, either individually or when added together, substantially affect people's experiences or outcomes.

Without improvement as a matter of priority, the welfare or safety of people may be compromised, or their critical needs not met. Weak performance requires action in the form of structured and planned improvement by the provider or partnership with a mechanism to demonstrate clearly that sustainable improvements have been made.

An evaluation of **unsatisfactory** will apply when there are major weaknesses in critical aspects of performance which require immediate remedial action to improve experiences and outcomes for people. It is likely that people's welfare or safety will be compromised by risks which cannot be tolerated. Those accountable for carrying out the necessary actions for improvement must do so as a matter of urgency, to ensure that people are protected and their wellbeing improves without delay.

How can this quality framework be used by care services?

The framework is primarily designed to support care services in self-evaluation. We are working with care services and sector-wide bodies to build the capacity for self-evaluation, based on this framework. We have published "Self-evaluation for improvement – your guide". The guide is available [here](#).

Self-evaluation is a core part of assuring quality and supporting improvement. The process of self-evaluation, as part of a wider quality assurance approach, requires a cycle of activity based round answering three questions:

- **How are we doing?**

This is the key to knowing whether you are doing the right things and that, as result, people are experiencing high quality, safe and compassionate care and support that meets their needs, rights and choices.

- **How do we know?**

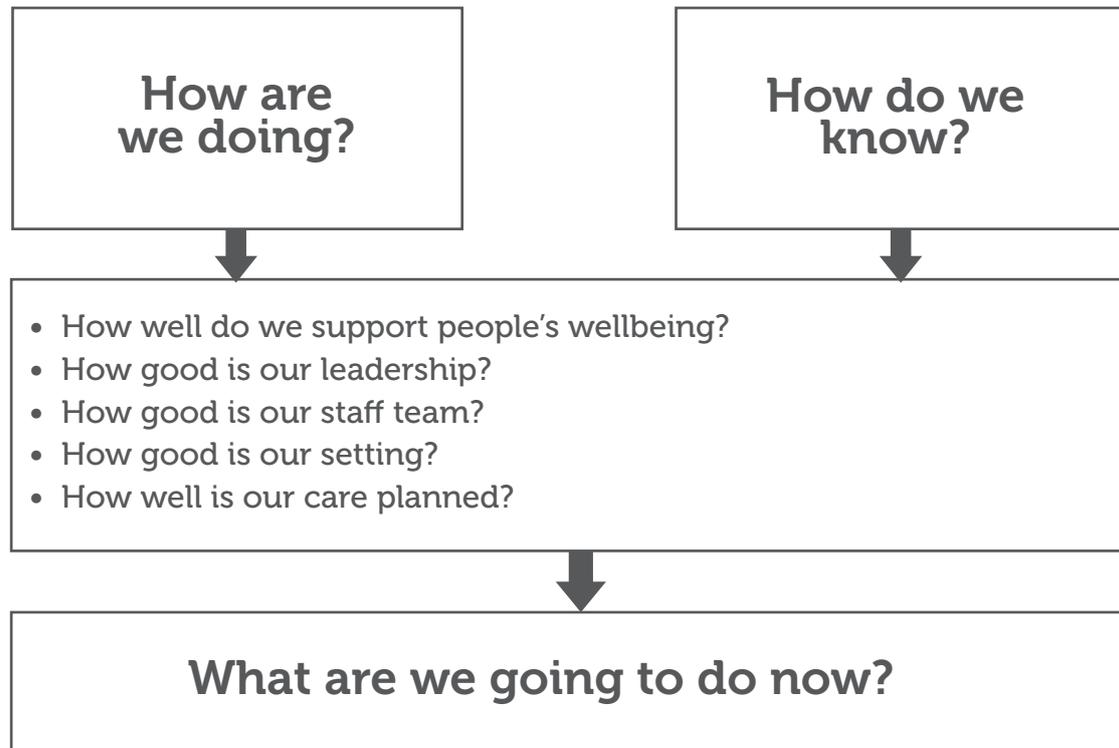
Answering the question 'how we are doing' must be done based on robust evidence. The quality indicators in this document, along with the views of people experiencing care and support and their carers, can help you to evaluate how you are doing. You should also take into account performance data collected nationally or by your service.

- **What are we going to do now?**

Understanding how well your service is performing should help you see what is working well and what needs to be improved. From that, you should be able to develop plans for improvement based on effective practice, guidance, research, testing, and available improvement support.

Using this quality framework can help provide an effective structure around self-evaluation.

The diagram below summarises the approach:



Irrespective of our role as the national scrutiny and improvement body, care providers will want to satisfy themselves, their stakeholders, funders, boards and committees that they are providing high quality services. We believe this quality framework is a helpful way of supporting care and support services to assess their performance against our expectations of outcomes for people, outwith an inspection and as part your own quality assurance. We are promoting this approach as we believe it adds value and we consider it important that care and support providers do not take actions merely to satisfy the inspection process.

The quality indicator framework

Key question 1: How well do we support people's wellbeing?	Key question 2: How good is our leadership?	Key question 3: How good is our staff team?	Key question 4: How good is our setting?	Key question 5: How well is our care planned?
1.1. People experience compassion, dignity and respect	2.1. Vision and values positively inform practice	3.1. Staff have been recruited well	Not currently assessed for this service type	5.1. Assessment and personal planning reflects people's outcomes and wishes
1.2. People get the most out of life	2.2. Quality assurance and improvement is led well	3.2. Staff have the right knowledge, competence and development to care for and support people		5.2. Carers, friends and family members are encouraged to be involved
1.3. People's health and wellbeing benefits from their care and support	2.3. Leaders collaborate to support people	3.3. Staffing arrangements are right and staff work well together		
1.4. People are getting the right service for them	2.4. Staff are led well			
1.5. People's health and wellbeing benefits from safe infection prevention and control practice and procedures				
Key question 6: What is the overall capacity for improvement?				

Support services (care at home)

This registration category covers a variety of service types providing a range of different supports, including support provided to children and young people.

This framework covers outcomes for people across the whole range of registered support services that provide care at home. It includes outcomes for people who receive support from services which operate a 'supported living' model. This often involves social support or longer periods of support, including 24-hour support. This is usually provided by a combined registration of care at home and housing support services, which enables people to maintain their wellbeing, home and tenancy.

Reference made only to 'supported living services' is identified in **bold text**, which reflects the additional elements of support provided within this model of service

Stand-alone housing support services have a separate quality framework.

In order to identify outcomes that are relevant to the service, you should consider the aims and objectives of the service when looking at the quality illustrations and evaluating it using the quality indicators and key questions.

The term 'people' has been used throughout this document to include children and young people as well as adults.

Core assurances checklist

Experience has taught us that when things go wrong in care services, they often relate to key areas. Theory and inquiries into when care goes wrong has highlighted the areas that are important to monitor because these can be identified as early indicators of concern to people using services (Scottish Government 2014, Hull University 2012, Francis Report 2013, Wardhaugh and Wilding 1993). These are the key areas considered during the registration process, and policies and procedures relating to them must be in place before a service is registered. Because we know, and research tells us, that these key areas are essential to a service being safe, we have called them 'core assurances'.

This checklist of core assurances highlights what inspectors must look at on inspection. They help guide providers on the areas that are important to people's safety and wellbeing. The core assurances span the entire framework, covering elements of several different quality indicators. If we have any concerns arising from our assessment of a particular core assurance, we may decide to focus in on a specific quality indicator. For example, the core assurance about infection prevention and control does not necessarily mean that we are evaluating all of quality indicator 1.5, but if we identify concerns, we will look at this quality indicator in more detail. In making our evaluations we will always speak to people who use the service, families, staff, visiting professionals and relevant stakeholders.

General

- A registration certificate is on display in an office base and contains accurate information that reflects the service currently being delivered.
- A valid insurance certificate is on display in an office base (except local authority services).
- There is a written statement of the aims and objectives that accurately describes the conditions of registration and the service that is offered to people.

Protection

This relates to both adult and child protection reflecting who the service is supporting.

- There is an adult/child protection policy and procedure that evidences how people are kept safe.

Staff are trained in adult/child protection and are confident in knowing when and how to make referrals, including notifying the Care Inspectorate.

Where required, there is evidence that appropriate adult/child protection referrals have been made and followed up.

Infection prevention and control

All staff are trained in and can demonstrate they understand and apply the principles of infection prevention and control, in line with their role.

There is a nominated lead person who has responsibility for infection prevention and control.

The service has governance and quality assurance processes in place for infection prevention and control.

Leaders ensure that staff have access to suitable equipment and appropriate cleaning products. A robust risk assessment is undertaken and approved through local governance when this cannot be implemented.

Medication system and records

People are protected by safe medication management policies and practices.

Legislation and good practice guidance are followed when supporting people to take medication who do not have capacity, where medication is given covertly and when 'as required' medication is prescribed.

Where there are medication errors, the services makes appropriate notifications and learn from these to improve medication practice.

Management of people's finances

People's personal property and finances are managed and protected in line with legislation.

Clear financial policies and procedures for the management of people's money and possessions are documented and evidenced in practice.

Where decisions are being made on behalf of an adult who lacks capacity, legislation principles and good practice guidance are followed.

Accident/incident records

- A record of all accidents and incidents occurring in the service is maintained and, where required, notified to the Care Inspectorate and/or the appropriate agency/ authority. There are quality assurance processes around accident and incidents and evidence of learning from these.

Development/Improvement plan

- There is an up-to-date development/improvement plan in place that is informed by feedback from staff and people who use the service, and/or their relatives. This plan is actively used to drive improvement in the service.

Complaints

- The complaints and concerns of each person, their family, advocate or representative, and stakeholders are listened to and acted upon and there is an effective appeals procedure.

- People are made aware promptly of the outcome of any complaints and there are processes in place to implement learning from complaints. A record is made of all complaints, responses and outcomes and details of any formal investigations undertaken.

- The complaints process is user-friendly and accessible.

Staff recruitment procedures

- Safe and effective recruitment practices are in place to recruit staff in accordance with good practice and national safer recruitment guidance.

Maintenance records for safety equipment.

- Staff are trained to use any equipment required by individuals they are supporting.
- In supported living/communal settings, Staff and people living in the service know what to do in the event of a fire, including information on those who need support to evacuate and how to do this safely.

Planned care and support

- The personal plan is based on an ongoing comprehensive assessment of individual's needs, strengths and is outcomes-focussed. It is implemented, evaluated and reviewed, reflects the person's changing needs and outlines the support required to maximise their quality of life, in accordance with their wishes.
- People are actively involved in their personal planning process and care is observed to be person-centred and delivered in accordance with each person's individual plan.
- Personal plans are accessible to people and the staff providing their care and support, ensuring their needs and wishes are met.

Management oversight and governance

- There are governance and oversight systems in place to identify risks and ensure appropriate action is taken to improve outcomes for people. These include leaders' behaviours which create the right environment for safe quality care.

Key question 1: How well do we support people's wellbeing?

This key question has five quality indicators associated with it.

They are:

- 1.1. People experience compassion, dignity and respect.
- 1.2. People get the most out of life.
- 1.3. People's health and wellbeing benefits from their care and support.
- 1.4. People are getting the right service for them.
- 1.5. People's health and wellbeing benefits from safe infection prevention and control practice and procedures.

Quality indicator 1.1: People experience compassion, dignity and respect

Key areas include the extent to which people experience:

- compassion
- dignity and respect for their rights as an individual
- help to uphold their rights as a citizen free from discrimination.

Quality illustrations	
Very good	Weak
<p>People experience care and support with compassion because there are warm, encouraging, positive relationships between staff and people making use of the service, which helps people to achieve their individual outcomes.</p> <p>People feel respected and listened to because their wishes and preferences are used to shape how they are supported in their home, including if they wish to decline an aspect of their support. People experience support that promotes their identity, independence, dignity, privacy and choice.</p> <p>People feel confident in their care because they always know who is coming to provide their care and support, and when to expect them. Staff know how best to communicate any changes to each individual, so that they are clear what to expect from their support.</p>	<p>People’s views and preferences are not actively sought when planning and delivering care and support. People’s views and preferences are not reflected in daily practice. Care and support is delivered with little regard for individual needs and wishes.</p> <p>The rights of people in making choices and maintaining their independence are not promoted and a risk averse approach is prevalent.</p> <p>Staff interact with people in ways that are impersonal or abrupt. Staff may appear rushed and have no time for meaningful interaction with the person.</p>

<p>People’s rights are respected, they are treated fairly, and staff actively challenge any form of discrimination.</p> <p>Where people’s independence, choice and control are restricted, they are well informed about this and legal arrangements and appropriate supports are in place. Restrictions are kept to a minimum and carried out sensitively.</p> <p>People’s wellbeing and sense of worth is enhanced by staff who are knowledgeable about and value diversity.</p> <p>In addition, in supported living services:</p> <p>Where behaviour may be seen as challenging to others, staff provide sensitive support to reduce the impact on other people.</p>	<p>There is a limited range of opportunities for people to be involved in decisions about their service. Where views are gathered, people still feel they are not listened to and there is little evidence to show how their views have been taken into account.</p> <p>Restrictions placed on people’s choice or independence are not designed to benefit the individual or are not linked to risk.</p> <p>People feel their home and home life is not valued or respected because the service doesn’t support staff to understand the importance of individual detail and preferences in relation to people’s privacy or dignity.</p>
<p>People are actively supported to understand and exercise their citizenship rights. Staff demonstrate the principles of the Health and Social Care Standards in their day-to-day practice.</p> <p>People are involved in decisions about their service in ways that are meaningful to them.</p> <p>People feel empowered because their voice is heard and action taken including opportunities to use independent advocacy.</p>	<p>Staff are unclear about the purpose of obtaining consent, or do not actively seek consent from people or their representatives.</p> <p>Staff do not know about the Health and Social Care Standards, or they are not clear about how the principles should inform their practice.</p> <p>People may experience stigma or feel as though they are judged or not valued because of their circumstances.</p>

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people using the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service, relatives, friends and carers of people using the service
- visiting professionals

Sampling of:

- policies/procedures and practice including restriction of freedom
- review/meeting minutes, action plans and evidence change in practice
- Duty of Candour records

Consideration of:

- the information the service provides about any limitations or restrictions on choice as a result of using the service – in admission or welcome documents
- how communication support tools are used to gather people's views and decision-making
- how policies, procedures and practice ensure that people are not subject to discrimination based on protected characteristics, including disability, gender, age, sexuality.

Quality indicator 1.2: People get the most out of life

Key areas include the extent to which people:

- make decisions and choices about their care and support
- are supported to achieve their wishes and aspirations
- feel safe and are protected but have the opportunity to take informed risks.

Quality illustrations	
Very good	Weak
<p>People are recognised as experts on their own experiences, needs and wishes. This means they are fully involved in decisions about their care and support that affect them.</p> <p>People are supported to build, maintain or re-gain their confidence and to have a strong sense of their own identity and wellbeing. Staff use their knowledge of the impact of people’s health condition or diagnosis when supporting people with this.</p> <p>People benefit from a clear service agreement which sets out what they can expect from their service and their support, including how their identified outcomes will be met.</p> <p>In addition, in supported living services:</p> <p>Where people share support or living areas, staff use their skills to ensure that both individual and group outcomes are met.</p> <p>People can choose how they spend their time and benefit from maintaining and developing their interests and what matters to them.</p>	<p>People experience care and support, that does not treat them as individuals entitled to personalised care. The quality of people’s experience is negatively affected because staff do not know the person. Staff are unclear about the support required or how to provide it in line with the individual’s needs and wishes or use their personal plan to enhance the care provided and their interactions with the person.</p> <p>There is a lack of recognition of people’s interests, culture or past life, including sexuality, gender identity, spirituality or important relationships, with little acknowledgement of the importance of this for each person.</p>

Where people's needs are changing and their outcomes are no longer being met, services are proactive in communicating actual or potential adverse outcomes with care managers and commissioners, and in following up any necessary action.

People are enabled to get the most out of life with support to maintain and develop their skills, interests and strengths.

The times when support is provided, it is co-ordinated with planned events or activities in the person's life, enabling them to maintain their interests and lifestyle. This includes tailored support to enable the person to live in their own home for as long as possible.

People regularly have fun and social bonds are strengthened because the support they receive enables people to build and maintain meaningful relationships with others.

Contributions and achievements are recognised by staff, which has a positive impact on people's confidence and self-esteem.

In addition, in supported living services:

People are enabled to get the most out of life with support to maintain and develop their skills, interests and strengths.

People's aspirations are restricted by assumptions of what is safe or possible. People who communicate in different ways are disadvantaged because staff lack the skills and resources to respond appropriately.

People's confidence suffers because unreliable or inflexible visit times limit their employment, social or leisure opportunities. They have low expectations for themselves and their aspirations and achievements are not encouraged.

In addition, in supported living services:

People are not enabled to have a sense of purpose and direction because the support provided lacks appropriate structure or stimulation. Opportunities for meaningful activity and engagement are sparse and choices are limited.

Staff show an inconsistent attitude to supporting people to become involved in their community.

People's confidence suffers because they have limited chances to be socially active or are not given the support they need to participate.

New experiences are rare, and people don't get the encouragement and support they need to be active.

People have the option to explore education and accredited learning, employment and leisure opportunities. People are able to connect with their communities in creative and imaginative ways, including digital participation.

People are able to get involved in a wide range of activities and interests. They have regular opportunities that promote their creativity, including through the arts.

People are enabled to develop a sense of fairness and co-operation with others.

People feel safe and staff demonstrate a clear understanding of their responsibilities to protect people from harm, neglect, abuse, bullying and exploitation. Measures are in place to prevent this happening and people are confident that if they identify concerns, the culture within the service ensures they are responded to appropriately.

People are enabled to develop an understanding of risk. Their right to make choices and take informed personal risk is part of the language and culture of their service. People have confidence that staff have the skills and understanding to support them to exercise these rights where appropriate, enabling ambitious and aspirational choices.

People may not be safe or may not feel safe and staff are unclear of their role in identifying and reporting concerns about the safety and wellbeing of people.

Appropriate assessments, supports and referrals may not be made. Harm may be ignored or not identified.

Staff may participate in or accept poor practice without considering the impact on people's emotional wellbeing and dignity.

The culture makes it hard to report poor practice, which may lead to people being at risk of unsafe care and support.

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people using the service
- staff practices
- communication and interaction.

Discussions with:

- people using the service
- relatives, friends and carers of people using the service
- visiting professionals
- staff.

Sampling of:

- meeting minutes and action plans for people, relatives and staff
- activity planners for both individual and group/communal activities
- the adult protection procedure, training, knowledge and referrals made.

Consideration of:

- how people spend their time and any policies or records which relate to this
- how people are supported to be involved in the community and engage in activities/hobbies that they enjoy.
- how care and support plans are informing care and evidence change

Quality indicator 1.3: People’s health and wellbeing benefits from their care and support

Key areas include the extent to which people experience:

- care and support based on relevant evidence, guidance, best practice and standards
- the right healthcare from the right person at the right time
- food and drink that meets their needs and wishes.

Quality illustrations	
Very good	Weak
<p>Staff in the service understand their role in supporting people’s access to healthcare and addressing health inequalities, even where the role of the service in this is minor. Staff recognise changing health needs and share this information quickly with the right people.</p> <p>People are fully involved in making decisions about their physical and emotional wellbeing through their personal plans, including long-term and life-limiting conditions. Staff employ creative approaches to promoting and supporting people’s choices.</p> <p>People are enabled to have control of their own health and wellbeing through access to necessary technology and other specialist equipment. Where the service provides an alarm or emergency response service, people are confident and feel reassured because staff respond quickly to alerts.</p> <p>People are enabled to make informed health and lifestyle choices that contribute to positive physical and mental health.</p>	<p>Staff working in the service may lack understanding about supporting people’s physical and emotional wellbeing, so opportunities to improve people’s health are missed.</p> <p>People’s wellbeing may be compromised because rigorous processes are not in place to support effective communication about changes to people’s wellbeing.</p> <p>There is limited access to equipment and technology and its use is often focused on assisting staff rather than on enabling people to have more control over their life.</p> <p>Staff in the service do not fully understand their contribution to helping reduce health inequality.</p> <p>People’s wellbeing may be compromised because they are not supported to obtain appropriate health assessments.</p> <p>The support that people receive, and how they spend their time has limited links to health promotion, recovery and harm reduction.</p>

People have as much control as possible over their medication and benefit from a robust medication management system that adheres to good practice guidance.

In addition, in supported living services

People benefit from support to access community healthcare and treatment from competent trained practitioners, including prevention and early detection interventions.

People are well informed about their treatment options, rehabilitation programmes or interventions because information is available in a format that is right for them. This helps to ensure that people experience treatments or interventions that are safe and effective.

People experience a range of opportunities that contribute to health education, including harm reduction, sexual wellbeing and sleep health.

People may not always receive the right medication or treatment at the right time, with the potential to affect their physical and emotional wellbeing. Where support with medication is an aspect of the support package, the use of 'as required' medication may not be clearly laid out or in line with good practice guidance.

Where people's medication needs to be given covertly, or the person does not have capacity to consent, the relevant legal powers, consent and processes are not in place.

Support to enable people to access appropriate healthcare in their community may be limited. People miss appointments or reablement opportunities because support is inflexible or late. This may result in people experiencing reactive or disjointed care and support, which could impact on their physical and emotional health.

In addition, in supported living services:

People only access physical or mental health education in response to specific issues, rather than as part of their service's ethos of health promotion.

People’s wellbeing benefits from an approach that enables a healthy attitude to food and drink. Staff share information appropriately when they observe changes in people’s eating and drinking.

If meals are prepared as part of their service, people enjoy meals or snacks and drinks that reflect their cultural and dietary needs and preferences. People can enjoy their food in an unhurried, relaxed atmosphere. People benefit from access to a range of aids and have the required support to enjoy their meals.

Options for meals, snacks and drinks do not reflect people’s cultural and dietary needs. People often do not enjoy their meals and do not always receive the right support to help them eat the best diet for them.

There are limited methods used to help people make choices at mealtimes resulting in others often making the choices for them. Food and drinks may not be available outside of visit times and as a result people may not be able to eat or drink when they want or need to.

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people using the service
- staff practices
- communication and interaction
- medication processes (where appropriate).

Discussions with:

- people using the service
- relatives, friends and carers of people using the service
- other professionals who provide support to the service or individuals
- staff.

Sampling of:

- assessment tools used for people to identify/monitor health needs
- personal plans and risk assessments relating to health and wellbeing
- medication administration records including protocols for administration of 'as required' medication.

Consideration of:

- mental health supports – do staff know which aspects of their support is covered by compulsory measures under the Mental Health (Care and Treatment) (Scotland) Act 2003 (MHCTA) and what their responsibilities are, including under the principles of the Act? Where people are subject to current MHCTA powers, is there a copy of the order and the Responsible Medical Officer's care plan?
- where people lack capacity to make their own decisions, is care and support provided in line with the principles of the Adults with Incapacity (Scotland) Act 2000.

-
- key areas for adults experiencing life-limiting conditions should include comfort measure and active care including skin care, nutrition (including special diets, weight loss, fluid intake), oral health, medication and pain management or where people are fed using PEG.
 - how personal plans are used to promote people's health and wellbeing, including specific plans to support people with for example, epilepsy, harm reduction or behaviour support plans.

Quality indicator 1.4: People are getting the right service for them

Key areas include the extent to which people:

- are fully involved in the professional assessment of their holistic needs
- can choose the care and support they need and want
- experience high-quality care and support as result of planning, commissioning and contracting arrangements that work well.

Quality illustrations

Very good

The care and support that people are experiencing is right for them and based on their outcomes, rights and choices.

People are involved in a comprehensive assessment of their needs in a meaningful way and this has informed the care and support they experience. Where relevant, the assessment involves other people, families, friends and professionals to help shape the decision about the suitability of their service. People and professionals are involved in reviewing the assessment. Staff working in the service understand their role and contribution to ensuring that the assessment is comprehensive, even where their role is limited.

Weak

People, or their representatives, have limited or no involvement in their assessment and review processes. There may be limited involvement of other relevant people, including professionals to help shape the decision about the suitability of their service.

The assessment process does not fully capture people's current outcomes or take account of their future outcomes and preferences.

<p>People can choose the care and support they want, based on their assessed needs and outcomes. People’s choices are informed by good quality information about their options, including guidance about self-directed support. People are fully involved in significant changes to their preferred support arrangements.</p> <p>People are involved in planned reviews of their support to determine whether the care and support meets their outcomes. Where there are identified changes to their support needs, appropriate measures are taken to address these.</p>	<p>The commissioned service that people are experiencing does not meet their outcomes, rights or choices.</p> <p>People’s health and wellbeing is undermined as a result of arbitrary changes to how their care and support is provided, who it is provided by, or because communication between organisations providing their care is poor.</p> <p>People’s choices about their care and support are limited or undermined by pressure on resources.</p> <p>Decisions about their care and support arrangements are made for people without appropriate legal powers or without taking into account the principles of relevant legislation.</p>
<p>People benefit from strong links between the provider and the health and social care partnership which ensures that current and future care and support needs are met and planned for. When their service is provided for the first time, people are confident that all the necessary information has been shared to enable this to start successfully.</p> <p>If the person’s support needs change so that the current support service is no longer appropriate, there is a co-ordinated and planned approach to look at suitable alternative support that takes account of their wishes and preferences.</p>	<p>Planned reviews may not involve the right individuals and as a result people’s support needs are not fully met. There may be significant delays in responding to people’s changing needs.</p> <p>If someone is using a service that doesn’t fully meet their needs, there may be a lack of a coordinated and planned approach to look at alternative care and support taking account of their wishes and preferences.</p> <p>Poor communication and information sharing when setting up individual packages of support results in potential poor outcomes and possible harm.</p>

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people using the service
- communication and interaction.

Discussions with:

- people using the service
- relatives, friends and carers of people using the service
- staff
- stakeholders and visiting professionals.

Sampling of:

- information in personal plans, review notes and action plans
- policy and procedures for accessing other services including advocacy
- meeting minutes and action plans

Consideration of:

- how are people referred to the service?
- what is the process for assessment of needs, identifying outcomes and development of the personal plan?
- how are transitions supported?
- what processes are in place to ensure the service continues to meet people's needs?

Quality indicator 1.5: People’s health and wellbeing benefits from safe infection prevention and control practice and procedures

Key areas include the extent to which people:

- leadership and staffing arrangements ensure the necessary systems and resources are in place to prevent the spread of infection
- during outbreaks of infectious disease, people’s health and wellbeing needs continue to be met and their rights are protected.

Quality illustrations	
Very good	Weak
<p>People are safe and protected because leaders are proactive in ensuring that systems and resources are in place to support infection prevention and control and are responsive to potential and actual outbreaks of infection.</p> <p>People are confident that staff have the necessary training, skills and competence to prevent the spread of infection, provide advice and to support them, particularly during an outbreak of an infectious disease.</p> <p>Leaders in the service understand the potential challenges presented by outbreaks of infectious disease and plan for the likely disruption to all aspects of the service.</p>	<p>Leaders in the service do not have systems in place to coordinate and communicate a clear plan for how the service should respond to an outbreak of infectious disease for staff, people using the service, their families and carers.</p> <p>There are no protocols in place about the use of agency, sessional or bank staff, which are designed to help minimise transmission of infectious diseases.</p> <p>The service does not have a staffing contingency plan in the event that staff are absent as a result of widespread illness, self-isolation or exclusion, for example following a positive Covid-19 test.</p>

Leaders are proactive in developing contingency plans to ensure the continuation of essential support in the event of an outbreak. Where this may require significant changes to the level of support provided, this is discussed and planned for in partnership with those who use the service, people important to them and health and social care partnerships (HSCPs).

Staff reliably and consistently implement SICPs to reduce the risk of spread of infection between different areas within and between people's homes, including where people share accommodation.

To ensure good governance and robust monitoring, leaders carry out regular observations and audits as part of their overall IPC governance arrangements. This includes regular observations and audits of staff practice, environmental hygiene, the safe management of uniforms and care waste.

When working together, staff support each other to ensure that everyone reliably and consistently implements good IPC and PPE practice.

In addition, in supported living services:

Staff carrying out cleaning (or supporting people to do their own) understand and implement good practice guidance in relation to maintaining a safe environment

Staff working in the service are not familiar with, or do not follow, the principles of infection prevention and control including Standard Infection Control Precautions (SICPs) and other up to date guidance about infection prevention and control published by Antimicrobial Resistance and Healthcare Associated Infections (ARHAI) Public Health Scotland and the Scottish Government. There is limited access to good practice guidance or opportunity for further discussions to ensure that knowledge is consolidated and embedded into practice.

Staff show limited understanding of when and how they should use personal protective equipment (PPE) and do not recognise other infection prevention and control precautions, including handwashing, the use of Alcohol Based Hand Rub (ABHR) and physical distancing. This is because training has been insufficient to enable staff to feel confident about the correct infection prevention and control measures.

Leaders do not ensure there is a nominated lead with responsibility for infection prevention and control practice. Appropriate actions are not taken in response to an incident or outbreak or follow up on actions identified.

Staff do not have ready access to the appropriate equipment and resources including PPE, due to poor planning or storage of supplies.

	<p>Staff are not able to recognise or respond to suspected or confirmed cases of infectious diseases. They are not aware of or do not follow local reporting procedures including contacting local health protection teams.</p>
<p>Staff are proactive in recognising and responding to challenges people may have in adhering to Transmission Based Precautions (TBPs). For example, wearing a face covering, the need for enhanced cleaning or compliance with hand and respiratory hygiene. This includes individual approaches to support those with reduced capacity, dementia, sensory loss and physical and learning disabilities.</p> <p>Leaders are proactive in undertaking risk assessments that balance risk with individual choice and what matters to the person being supported. This ensures that where the setting may present hazards to staff or those using the service, they are kept as safe as possible whilst allowing their wellbeing to be enhanced by their ongoing support.</p> <p>Staff recognise the potential impact transmission-based precautions may have on communication and relationships. For example, when face masks or visors are used. They adjust how they communicate and take sensitive steps to minimise any negative impact.</p>	<p>People’s human rights are compromised because there is a risk-averse approach to restrictions in place to prevent the spread of infection. The restrictions are not reasonable, justifiable, or in line with current good practice.</p> <p>People’s psychological needs are not being met as they lack a sense of purpose or direction. This is because there is not enough additional structure or stimulation when they cannot pursue their normal routines and daily activities due to an outbreak.</p> <p>Staff lack understanding about the potential for atypical presentation of common transmissible infections, for example Covid-19, particularly in people who have complex health needs, are older or frail, and they do not escalate concerns, seeking clinical advice as necessary.</p> <p>Sufficient attention is not paid to the difficulties people may have in recognising when and how they should follow infection prevention and control guidance. This may lead to people not receiving the support they require and putting themselves and others at risk</p>

Staff understand the importance of social connectedness and where possible they actively support people to maintain relationships with those important to them, helping to reduce the impact of social isolation.

People are supported to be emotionally resilient because staff acknowledge the potential impact of changes in people's environment, routines, and changes to or closure of other supports and services. They use imaginative and innovative methods to minimise this and ensure people remain active and engaged promoting their wellbeing.

Any protective measures which the service may introduce as part of its response to an outbreak of an infectious disease are not documented, linked to risk or implemented without any involvement or consent of relevant individuals, including family. Any protective measures are not regularly reviewed or in place for longer than necessary.

In addition, in supported living services:

People are not supported to understand and make decisions about testing or vaccinations and attempts to seek informed consent from individuals or their representatives are not made.

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

*** Indicates actions more relevant to shared living situations where there are communal areas and equipment**

Observation of:

- experiences of people in the service
- staff consistently implement SICPs
- staff practices
- communication and interactions
- *the environment, single-use and shared equipment
- *availability of PPE at key points, including alcohol-based hand rub
- *availability of appropriate cleaning materials.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people using the service
- visiting professionals/stakeholders

Sampling of:

- *cleaning schedules vs outcomes. For example, is the environment clean but not clinical?
- policies and procedures reflect good practice and the National Infection Prevention and Control Manual
- risk assessments if Transmission Based Precautions (TBPs) are not adopted for any reason
- training records
- audit information.

Consideration of:

- where it is a setting with shared living, for example a house of multiple occupancy (shared communal areas such as kitchens, lounges and bathrooms), how is the spread of infection minimised?
- balancing infection prevention and control /PPE measures with what matters to people and their personal choice in their own homes
- availability of infection prevention and control guidance and good practice documents. How do staff get updated on changes to practice? How is staffs understanding of guidance supported?
- how do leaders ensure staff practice is in line with infection prevention and control guidance?
- are the audits and monitoring information used to improve care?

Key question 2: How good is our leadership?

This key question has four quality indicators associated with it.

They are:

- 2.1. Vision and values positively inform practice.
- 2.2. Quality assurance and improvement is led well.
- 2.3. Leaders collaborate to support people.
- 2.4. Staff are led well.

Quality indicator 2.1: Vision and values inform practice

Key areas include the extent to which:

- vision, values, aims and objectives are clear and inform practice
- innovation is supported
- leaders lead by example and role model positive behaviour.

Quality illustrations	
Very good	Weak
<p>People benefit from a clear vision that is inspiring and promotes equality and inclusion for all. Leaders are aspirational, actively seeking to achieve the best possible outcome for people and this is shaped by people’s views and outcomes. The aims and objectives of their service inform the care and support and how people experience this. These are regularly reviewed and reflect the involvement of people who use the service and other stakeholders.</p>	<p>The vision is unclear; it lacks clarity, collective ownership and does not focus sufficiently on improving outcomes. There is no, or limited, evidence that equality and inclusion are embedded either within policies, procedures and plans or from observing staff practice. Staff’s awareness or knowledge of the vision, values and aims are minimal and do not inform practice.</p>
<p>The culture encourages creative contributions from staff, stakeholders and people using the service. Staff are empowered to innovate and work in partnership to provide person-led care and support, fostering a culture of positive risk-taking. Learning from this is shared, including when things go wrong. In the spirit of genuine partnership, all relevant plans, policies and procedures reflect a supportive and inclusive approach. Leaders and staff recognise the importance of an individual’s human rights and choices, and embrace the vision, values and aims of the service to support these being met</p>	<p>Where improvements are needed, there is limited innovative thinking and staff do not feel confident in contributing to or implementing improvement. Staff may not think creatively about how to change practice in order to support people to meet their outcomes and they may be unable or unwilling to tailor care and support for individuals.</p>

Collective leadership is evident, with capacity for leadership being built at all levels. Leaders ensure that the culture is supportive, inclusive and respectful and they confidently steer the service through challenges where necessary. Leaders are visible role models as they guide the strategic direction and the pace of change.

People using their service, their relatives and staff do not have confidence in leaders. Leaders are not visible role models, and not well known to staff or people who use the service and their relatives. Their leadership may lack energy, visibility and effectiveness.

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people using the service
- visiting professionals.

Sampling of:

- policies and procedures
- meeting minutes and action plans.

Consideration of:

- how people quality assure what they do
- how the improvement plans are developed, updated and shared
- the services aims and objectives and how these inform practice.

Quality indicator 2.2: Quality assurance and improvement is led well

Key areas include the extent to which:

- quality assurance, including self-evaluation and improvement plans, drive change and improvement where necessary
- leaders are responsive to feedback and use learning to improve
- leaders have the skills and capacity to oversee improvement.

Quality illustrations	
Very good	Weak
<p>Staff continually evaluate people’s experiences to ensure that, as far as possible, people who are using the service are provided with the right care and support in the right place to meet their outcomes. People are well informed and their views are central to any changes implemented.</p> <p>Leaders empower others to become involved in comprehensive quality assurance systems and activities, including self-evaluation, promoting responsibility and accountability. This leads to the development of an ongoing, dynamic and responsive improvement plan that details the future direction of the service. This is well managed, with research and good practice documents being used to benchmark measurable outcomes.</p>	<p>There are some systems in place to monitor aspects of service delivery however, there is confusion and a lack of clarity regarding roles and responsibilities. Quality assurance processes, including self-evaluation and improvement plans, are largely ineffective. The approaches taken are not sufficiently detailed to demonstrate the impact of any planned improvement.</p> <p>There is little effective evaluation of people’s experiences to ensure they are supported to meet their outcomes. The lack of individualised support and limited aspirations to help people get the most out of life have a detrimental effect on people’s overall wellbeing.</p>

<p>People are supported to understand the standards they should expect from their care and support and are encouraged to be involved in evaluating the quality of the service provided.</p> <p>People are confident giving feedback and raising any concerns because they know leaders will act quickly and use the information to help improve the service.</p> <p>Where things go wrong with a person's care or support or their human rights are not respected, leaders offer a genuine apology and take action to learn from mistakes.</p> <p>Learning from complaints is central to quality assurance processes and fully inform the dynamic approach to quality improvement in all areas.</p>	<p>Leaders do not use success as a catalyst to implement further improvements. They may fail to motivate staff and others to participate in robust quality assurance processes and systems. The lack of information regarding the rationale and need for improvement may inhibit change. Changes are forced by responding to crisis rather than through effective quality assurance and self-evaluation.</p> <p>People are either unclear how to raise concerns or make a complaint, or do not feel supported to do so. Complaints and concerns may not drive meaningful change when they could or should. Where things do go wrong, leaders may be defensive and unwilling to learn from mistakes. Leaders do not understand or carry out their responsibilities under Duty of Candour legislation.</p>
<p>Leaders demonstrate a clear understanding about what is working well and what improvements are needed. They ensure that the outcomes and wishes of people who are using the service are the primary drivers for change. Leaders at all levels have a clear understanding of their role in directing and supporting improvement activities, and where to obtain support and guidance. The pace of change reflects the priority of the improvements needed.</p>	<p>There is insufficient capacity and skill to support improvement activities effectively and to embed changes in practice. The pace of change may be too slow because leaders focus on responding to day-to-day issues.</p>

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people using the service
- Visiting professionals.

Sampling of:

- policies and procedures
- minutes of meetings and action plans for people, staff and relatives
- complaint and concerns records, audits and outcomes
- accident/incident records, audits and outcomes
- manager's overview of training, supervision, SSSC registration.

Consideration of:

- quality assurance and oversight of relevant policies, procedures, records and outcomes – for example, medication, support plans, the environment
- how the improvement plans are developed, updated and shared
- how the service gathers feedback and action taken, including how this is built into induction and supervision
- analysis / evaluations from participation methods/activities.

Quality indicator 2.3: Leaders collaborate to support people

Key areas include the extent to which:

- leaders understand the key roles of other partners and their responsibilities
- services work in partnership with others to secure the best outcomes for people
- leaders oversee effective transitions for people.

Quality illustrations	
Very good	Weak
<p>Leaders identify and overcome barriers to enable people to gain real control over their care and support. A culture of joint responsibility and decision-making helps to create a positive climate for partnership working.</p> <p>Because leaders have a sound knowledge of the key roles and responsibilities of partner agencies, they quickly identify when to involve them. Partner or multi-agency working is supported by a clear strategy to facilitate working together so that people get the right support from the right organisation when they need it.</p> <p>Leaders are confident in working across boundaries to support people and ensure they experience high quality care and support. Leaders recognise the benefits of sharing ideas and practice, not just within the service, but further afield too.</p>	<p>Leaders do not ensure that care and support is provided in collaboration with people, their families and the wider community.</p> <p>There is a lack of understanding of the roles that others from external organisations have that may benefit or provide additional support for people. There is a lack of a clear strategy and guidance to inform a collaborative approach. Leaders are not able, knowledgeable or confident at accessing local pathways for people. They may not work effectively with other organisations or know how to obtain specialist support when needed.</p>

<p>Where people are supported by more than one organisation, they benefit from organisations working together, sharing information promptly and appropriately, and working to coordinate care and support so that people experience consistency and continuity. Where information is being shared between agencies for specific purposes, consent is sought first (except where there is a serious risk of harm).</p>	<p>Leaders may not be confident at learning from other organisations to improve the services they provide or be willing to work with them.</p> <p>There is a lack of clarity about when to contact other organisations to help support outcomes for people. Information about people is not shared when it is appropriate to do so and will lead to improvements in people's care and support. Where information is shared, consent may not have been obtained from the person or their representative.</p>
<p>Leaders ensure that the processes for starting to use the service are person-centred. Leaders ensure that commissioned services are delivered efficiently and effectively. They will monitor the success and effectiveness of working with partner providers and other agencies.</p> <p>When people are moving on from the service, leaders contribute to the clear processes that support the person with this.</p>	<p>Silo working may impact negatively on people's experiences of health and social care in the service.</p> <p>Leaders have not put in place clear systems or processes that support people to start using the service or to move on to make use of other care and support.</p>

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people using the service
- visiting professionals.

Sampling of:

- policies and procedures
- information sharing policy and practice
- initial assessments and experience of people
- feedback from people who use the service and how this is used

Consideration of:

- arrangements for multi-agency working and how these benefit people
- links the service has to local resources and how these are used and accessed.

Quality indicator 2.4: Staff are led well

Key areas include the extent to which:

- leaders at all levels make effective decisions about staff and resources
- leaders at all levels empower staff to support people
- leadership is having a positive impact on staff.

Quality illustrations	
Very good	Weak
<p>Leaders engage meaningfully with staff, people who are using the service, their families and the wider community, taking a collaborative approach to planning and delivering care and support. This means leaders are skilled at identifying and delivering the appropriate type and level of resources needed to provide high-quality care and support now and in the future. They intervene at the earliest opportunity to ensure that people experience high-quality care and support.</p> <p>Where relevant, other health and social care professionals (including registered nurses) are empowered to play a key role in leading care and support, including working with other staff and supporting all staff in delivering high-quality care. This results in robust systems of care with clear lines of responsibility and professional accountability including clinical governance.</p>	<p>Leaders lack the skills and knowledge to anticipate the type and level of resources needed for people. This has a detrimental impact and fails to prevent difficulties arising and escalating.</p> <p>Leaders do not identify potential barriers that impact on people, which may mean that people who are using the service have little influence on decisions that relate to their care and support.</p> <p>There is a lack of vision and creativity in identifying services that may support meeting the unique outcomes for each person.</p>

<p>Leaders model a team approach by acknowledging, encouraging and appreciating efforts, contributions and expertise, while instilling a culture in which it is safe to challenge. They listen to others and respect different perspectives. They recognise that people are often best placed to identify their own outcomes and encourage staff to support this approach.</p> <p>Leaders recognise the importance of sharing ideas in a relaxed and supportive environment and work hard to tackle inequalities, encouraging equality of opportunity both among the staff and people using the service. They use successes to act as a catalyst to implement further improvements in the quality and outcomes for individuals.</p>	<p>Staff are not empowered to help identify solutions for the benefit of people who are using the service.</p> <p>Communication and direction is lacking and the approach to improvement is not sufficiently detailed. The rationale for change is not always clear to staff, impacting negatively on people's experiences. Leaders may fail to engage or energise staff leading to confusion and a lack of clarity of roles and responsibilities.</p> <p>Equality and inclusion are not embedded within policies, procedures and plans. There is a lack of understanding that staff at all levels have an important role to play in delivering high-quality care and support.</p>
<p>Leaders adapt their leadership style to help motivate staff to deliver high-quality care and support. A good work-life balance is encouraged at all times, which impacts positively on staff and people who are using the service.</p>	<p>Opportunities to use initiative, take responsibility and influence change are limited. Staff seldom adopt leadership roles. There is no, or limited, evidence that professional learning is linked to organisational priorities. Silo working exists and little attempt is made to address this.</p>

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff, including manager
- relatives, friends and carers of people using the service
- visiting professionals.

Sampling of:

- policies and procedures
- minutes of staff and team meetings
- staff training records, appraisals, supervision and deployment
- quality assurance policy, procedure, practice and outcomes.

Consideration of:

- the improvement plan
- feedback about leadership and support for staff.

Key question 3: How good is our staff team?

This key question has three quality indicators associated with it.

They are:

- 3.1. Staff have been recruited well.
- 3.2. Staff have the right knowledge, competence and development to care for and support people.
- 3.3. Staffing arrangements are right and staff work well together.

Quality indicator 3.1: Staff have been recruited well

Key areas include the extent to which:

- people benefit from safer recruitment principles being used
- recruitment and induction reflects outcomes for people experiencing care
- induction is tailored to the training needs of the individual staff member and role.

Quality illustrations	
Very good	Weak
<p>People can be confident that staff are recruited in a way that has been informed by all aspects of safer recruitment guidance, including a strong emphasis on values-based recruitment. The process is well organised and documented so that core elements of the procedure are followed consistently. People using the service have opportunities and the necessary support to be involved in the process in a meaningful way that takes their views into account, including in recruitment decisions.</p> <p>Staff do not start work until all pre-employment checks have been concluded and relevant mandatory training has been completed to ensure people are kept safe. There is a clear link between the needs of people and the skills and experience of the staff being recruited. A range of supports is in place to encourage staff retention.</p>	<p>There is insufficient attention paid to understanding why safer recruitment is important, which may put people at risk. Key elements of processes may be ignored, for example exploring gaps in employment records or checking that references come from a previous employer.</p> <p>Even where good recruitment policies are written, they may not be thoroughly implemented consistently, for example only one reference is obtained and staff start to work alone before their membership of the Protection of Vulnerable Groups scheme has been confirmed.</p> <p>The service may not fully understand the skill set and experience it needs to provide high-quality care and support for the people who are using the service.</p>

The induction is thorough and has been developed to enable staff to support the outcomes of people in the particular setting. This includes an emphasis on implementing the Health and Social Care Standards as underpinning values for all care and support. There is a clear plan as to what is included and how this will be delivered with sufficient time to ensure that staff can understand all the information and what is expected of them.

During the induction period, feedback is sought from people using the service and family members where appropriate, to help evaluate staff members' values, communication and development needs.

The values and motivation of potential staff may not have been explored as part of the recruitment process and may not inform recruitment decisions.

Staff start work before they have sufficient knowledge and skills. They may have had no induction or it may have been brief and patchy or too much covered too quickly for it to be effective. New staff may only have the opportunity for a minimum period of shadowing and there is limited structure for additional discussions about their learning needs, either through supervision or a mentor.

Throughout the recruitment process, individual learning needs and styles are taken into account. There is likely to be a range of learning styles, for example the opportunity for face-to-face discussion and shadowing of more experienced staff.

Staff are clear about their roles and responsibilities, with written information they can refer to and a named member of staff for support. Staff are clear about their conditions of employment and the arrangements for ongoing supervision and appraisal. There is additional supervision in the first few months to discuss any learning needs or issues.

The induction may be generic, have not been reviewed recently, or may not include effective input about the Health and Social Care Standards.

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff, including manager
- relatives, friends and carers of people using the service
- visiting professionals.

Sampling of:

- recruitment policy and procedure minutes of staff and team meetings
- staff job descriptions and roles quality assurance policy, procedure, practice and outcomes
- the induction policy, procedure and practice
- relevant HR or personnel files/staff recruitment and induction files
- how fitness checks are undertaken and if they are in line with best practice guidance
- interview records.

Consideration of:

- the analysis of staff skills required to meet the outcomes of those using the service
- staff recruitment is safe and in line with current best practice guidance
- how induction is tailored to individuals
- how people using the service, or where appropriate, relatives, and carers can be involved in the recruitment process.

Quality indicator 3.2: Staff have the right knowledge, competence and development to support people

Key areas include the extent to which:

- staff competence and practice supports improving outcomes for people
- staff development supports improving outcomes for people
- staff practice is supported and improved through effective supervision and appraisal.

Quality illustrations	
Very good	Weak
<p>Staff competence is regularly assessed to ensure that learning and development supports better outcomes for people. This means that people are being supported by staff who understand and are sensitive to their needs and wishes because a range of learning and support measures is in place.</p> <p>There is a clear structure of learning for each role within the service. This includes values, the Health and Social Care Standards and any applicable codes of practice and conduct, as well as specific areas of practice.</p>	<p>Arrangements for assessing ongoing competence are sporadic, with little encouragement for reflection on how learning needs will be met or how this might improve practice and outcomes for people.</p> <p>Staff may be registered with relevant professional bodies but do not fully understand their responsibilities for continuous professional development or how they can fulfil this. They may lack confidence or support in taking responsibility for their own learning and development.</p>

<p>Learning opportunities are developed to support meeting outcomes for people who are using the service based on evidence and best practice guidance. This is regularly analysed and evaluated, with new training planned as people's needs change. People who use the service are involved in staff development and learning, if this is what they want.</p> <p>There is a range of approaches to suit different learning styles and it is evident that all staff have access to training and have their own learning plan that identifies development needs and how these will be met. Staff are confident about where to find best practice guidance and advice on how they can support people.</p> <p>There is a learning culture embedded within the service, which includes reflective practice. Staff are comfortable acknowledging their learning needs, challenging poor practice and they are confident these will be addressed.</p>	<p>Training is basic and restricted to set topics, often with little mention of values and codes and their importance to inform good care and support. The plan for training is static and may not reflect the needs of people who are using the service.</p> <p>Training is regarded as an event rather than ongoing learning. There is little access to best practice guidance or opportunity for further discussions to ensure knowledge is consolidated and embedded into practice.</p> <p>There is no effective training analysis for the service or individual staff. The training plan and records are incomplete or held in a format that does not allow the identification of priorities.</p>
<p>Regular supervision and appraisal are used constructively, and staff value them because they enable personal and professional development. Each member of staff has a clear plan and record of learning and development. Staff are aware of their responsibilities for continuous professional development to meet any registration requirements, they have support to achieve this and they keep a record.</p> <p>The views of people who are supported by staff are used to give staff feedback and are included in supervision and appraisal.</p>	<p>Supervision may not take place or is so limited that there is no opportunity to reflect on skills, knowledge and learning. Staff may also consider that if they have completed all the training, they have no other learning needs. Where learning needs are identified, the systems for ensuring that these are met are insufficiently robust, resulting in gaps in knowledge remaining unfilled.</p>

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people using the service
- stakeholders/visiting professionals.

Sampling of:

- mandatory training records for different grades of staff
- staff supervision and appraisal records
- staffs training and development plan and outcome, including any training needs analysis

Consideration of:

- how on overview is maintained of staff's professional registration status and requirements
- how staff wellbeing is supported
- whether training provided reflects the needs and outcomes of people using the service
- how competency issues are managed
- how feedback from stakeholders is used to support staff development

Quality indicator 3.3: Staffing arrangements are right and staff work well together

Key areas include the extent to which:

- there is an effective process for assessing how many staff hours are needed
- staffing arrangements support positive outcomes for people
- staff are flexible and support each other to work as a team to benefit people.

Quality illustrations	
Very good	Weak
<p>Staffing arrangements for the service are determined by a process of continuous assessment. This includes scheduling that takes account of the importance of matching staff to people, along with considerations of compatibility and continuity.</p> <p>Feedback from all parties contributes to how scheduling arrangements are planned. This includes how best to deploy staff to support people’s preferences for when their support is provided and good continuity of care.</p>	<p>Staffing arrangements are relatively static, with infrequent reviews and not adjusted to meet people’s changing needs. No feedback or measures are used to determine what staff numbers are required.</p> <p>There may be an over-reliance on agency or short term/temporary staff, which leads to people experiencing a lack of consistency and stability in how their care and support is provided and limits their ability to build a trusting relationship with staff members.</p>

The right number of staff with the right skills are working at the right times to support people's outcomes, which means they have time to provide care and support with compassion and engage in meaningful conversations and interactions with people.

Staff understand their role and respond flexibly to changing situations to ensure that care and support is consistent and stable. People can have a say in who provides their care and support.

When staff leave the service, managers take time to review their experience of employment and any learning from this.

The numbers of staff are minimal and sometimes insufficient to meet outcomes for people using the service. Staff work under pressure and some aspects of care and support may be skipped or missed, affecting outcomes for people. People experiencing the service perceive staff to be rushed and visit times may be cut short.

When matching staff to work with individuals using the service, limited importance is placed on staff skills, experience and personality to help people build successful relationships and work well together.

People using the service and staff benefit from a warm atmosphere because there are good working relationships. There is effective communication between staff, with opportunities for discussion about their work and how best to improve outcomes for people.

Staff are confident in building positive interactions and relationships with people.

Staff who are not involved in providing direct care and support to people understand their contribution to the overall quality of the service and know they play an important role in building a staff team.

Communication and team building may suffer due to lack of time and this affects staff motivation. Important information is not shared or passed on accurately, leading to a negative impact on people.

Poor communication in or with the office base means that information often gets lost or is not shared appropriately or at the right time.

Scrutiny improvement and support toolbox

Key improvement resources

Key improvement resources are available on The Hub [here](#).

Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions
- staff are supporting people effectively during visits.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people using the service
- visiting professionals and stakeholders.

Sampling of:

- staff rota and deployment
- risk assessment/plans/policies for lone working where appropriate
- tools for assessing staffing.

Consideration of:

- staff roles and duties
- how information in care and support plans informs staffing
- how the manager monitors staffing levels and skill mix, and when adjustments are made
- staff rota and deployment is it meeting people's needs, how do you know
- the use of agency or sessional staff and how this is managed.

Key question 4: How good is our setting?

This key question is not currently evaluated for this service type.

Key question 5: How well is our care and support planned?

This key question has two quality indicators associated with it.

They are:

- 5.1. Assessment and personal planning reflects people's outcomes and wishes
- 5.2. Carers, friends and family members are encouraged to be involved

Quality indicator 5.1: Assessment and personal planning reflects people's outcomes and wishes

Key areas include the extent to which:

- leaders and staff use personal plans to deliver care and support effectively
- personal plans are reviewed and updated regularly, and as people's outcomes change
- people are involved in directing and leading their own care and support.

Quality illustrations	
Very good	Weak
<p>People benefit from dynamic, innovative and aspirational care and support planning that consistently informs all aspects of the care and support they experience. People and, where relevant, their families, are fully involved in developing their personal plans. Strong leadership, staff competence, meaningful involvement and embedded quality assurance and improvement processes support this happening.</p> <p>Care and support planning maximises people's capacity and ability to make choices. This includes the potential for people to reduce the support they receive or change how it is provided.</p> <p>Where support is crisis-based or very short-term support is provided to people, safety plans are based on identifying warning signs, immediate risks and how to reduce these to stay safe, including coping strategies and who can help.</p>	<p>Personal plans are basic or static documents and are not routinely used to inform staff practice and approaches to care and support. There may not be a copy of the plan in the person's home, or plans do not reflect the care and support experienced by people who use the service. People may not know whether they have a personal plan, or it may be in a format that is not meaningful to them.</p> <p>The standard of care and support planning is inconsistent and is not supported by strong leadership, staff competence and quality assurance processes.</p> <p>Personal plans focus entirely on tasks to be carried out or a deficit-led approach rather than building an enabling approach based on assets or outcomes.</p>

People benefit from personal plans that are regularly reviewed, evaluated and updated involving relevant professionals (including independent advocacy) and take account of good practice and their own individual preferences and wishes. People are helped to live well right to the end of life by making it clear to others what is important to them and their wishes for the future.

There is a range of methods used to ensure that people are able to lead and direct the development and review of their personal plans in a meaningful way.

Multi-disciplinary professional involvement in the care planning and review process may be limited. People may not benefit from professional advice because this is not taken account of in the care planning and review process.

Personal plans do not reflect up-to-date good practice guidance. Care reviews may not be carried out in line with legislation.

Where people are supported in crisis, staff are unable to respond flexibly when they identify what is and is not working for the person.

Where people are not able to fully to express their wishes and preferences, individuals who are important to them or have legal authority are involved in shaping and directing the care and support plans. Advocacy support has been sought where appropriate. Staff understand the planning process and can support people to navigate this, maximising their involvement. Supporting legal documentation is in place to ensure this is being done in a way that protects and upholds people's rights.

Risk assessments and safety plans are used to enable people rather than restrict people's actions or activities. Where restrictions are included as part of an order or court disposal, people understand the impact of this and are supported to comply with relevant conditions.

People are fully involved in decisions about their current and future care and support needs. Their plans and wishes for their life in the future are also fully taken account of. Where appropriate, this involves the use of anticipatory (advanced) care plans.

People may not be involved or have limited involvement in their care and support planning and review process and therefore do not consistently experience care and support in line with their wishes and preferences.

Where people are not able fully to express their wishes and preferences, relevant individuals important to them are not involved, or have limited involvement, in the care planning and review process. Supporting legal documentation may not be in place.

The culture within the service can be defined as risk averse, and directly reduces people's quality of life and experiences as a result of over-protective attitudes and practice. Risk assessments appear punitive or designed to prioritise protecting the organisation rather than keeping people safe.

Outcomes and aspirations for individuals may be limited by low expectations of people who are involved in assessing and planning their care and support.

Scrutiny improvement and support toolbox

Key improvement resources

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Scrutiny and improvement support actions

Observation of:

- experiences of people in the service
- staff practices
- communication and interactions

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people living in the service
- visiting professionals.

Sampling of:

- review minutes and action records
- personal plans, including risk assessments
- review and action plan minutes.

Consideration of:

- how people, and those important to them (where appropriate), are supported to be involved in the development and review of their personal plans
- whether the personal plan reflects the care and support being provided or required.

Quality indicator 5.2: Carers, friends and family members are encouraged to be involved

Key areas include the extent to which:

- carers, friends and family members are encouraged to be involved and work in partnership with the service
- the views of carers and family members are heard and meaningfully considered.

Quality illustrations	
Very good	Weak
<p>There is a supportive and inclusive approach to involving carers and family members in the delivery of care and support if this is important to the person using the service. Where family members have learning or communication difficulties or where English is their second language, they are appropriately supported to be able to express their views fully. Leaders engage meaningfully with people and, with consent, their families. Leaders take a collaborative approach to ensure that they have a thorough understanding of people’s views, wishes and expectations.</p> <p>The service understands that the right of family members to be involved in care and decision-making hinges on the consent of the individual, and that the wishes and best interests of the person using the service must be taken into account. Where there are disagreements, these are responded to sensitively and a shared way forward is sought.</p> <p>Where guardianship or powers of attorney are in place, staff are clear which legal powers are relevant, and fully involve and consult with the guardian.</p>	<p>Leaders either seldom engage with the families of people or fail to do so in a meaningful way. There are limited ways for friends or family to be involved and these are often one-way or tokenistic. The views of friends and family are not effectively heard by leaders, resulting in a limited understanding of their views, wishes and expectations. There is little evidence of changes being made to how care and support is provided as a result of this involvement.</p> <p>Where people are the subject of guardianship or powers of attorney, the staff in their service don’t fully recognise or understand what this means, or where decision-making powers lie. Leaders are not clear when someone lacks capacity to consent, or how to proceed if this is the case.</p> <p>Low expectations or over-protective attitudes from some family members are allowed to define the extent of people’s ambition or outcomes.</p>

The service is led in a way that is strongly influenced by the people who use it, with the opportunity for family members, friends and carers where appropriate to be involved in a variety of ways. The views, choices and wishes of people who use the service, and their family members, inform changes in how care and support is provided, even where that challenges previous approaches.

If the person using the service agrees, family members have the opportunity to be involved in making recruitment decisions in a meaningful way.

The staff working in the service understand the complexities of family relationships and can provide support to people to try to reconnect with friends or family where these relationships have broken down.

Staff understand the value of positive peer support in providing support and improving outcomes for people.

People and their families have no or limited opportunity to be involved in making recruitment decisions, or their wishes carry little weight in decision making.

Information about people using the service is shared with their family members, friends or carers without appropriate consent. Leaders lack knowledge about informed consent.

Leaders don't recognise the value of support provided by individuals who are important to the person using the service.

Scrutiny improvement and support toolbox

Key improvement resources

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Scrutiny and improvement support actions

Observation of:

- experiences of people using the service
- staff practices
- communication and interactions.

Discussions with:

- people using the service
- staff
- relatives, friends and carers of people living in the service
- visiting professionals.

Sampling of:

- review minutes and action records
- personal plans, including risk assessments
- review and action plan minutes
- meeting minutes and action plans for people, staff and relatives
- systems for acting on feedback, including complaints.

Consideration of:

- how people and those important to them are supported to be involved in their care and support (where appropriate).

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